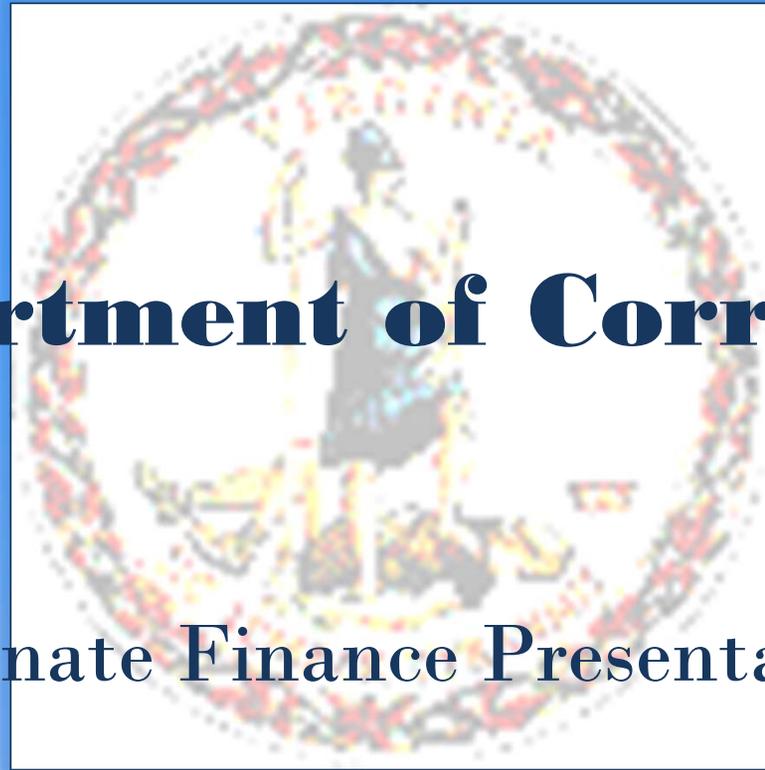


Department of Corrections

Senate Finance Presentation



Harold W. Clarke, Director

1/26/2012

Governor's Initiative on Public Safety

- On May 11, 2010 Governor Robert F. McDonnell announced through Executive Order #11 his administration's priority for the statewide prisoner re-entry initiative
 - Improves public safety by preparing offenders to successfully transition to their communities
 - Seeks to reduce the number of crime victims
 - Charges all stakeholders (state and local agencies, non-profit, faith based organizations, law enforcement) to take an active role

DOC Re-entry Strategic Plan

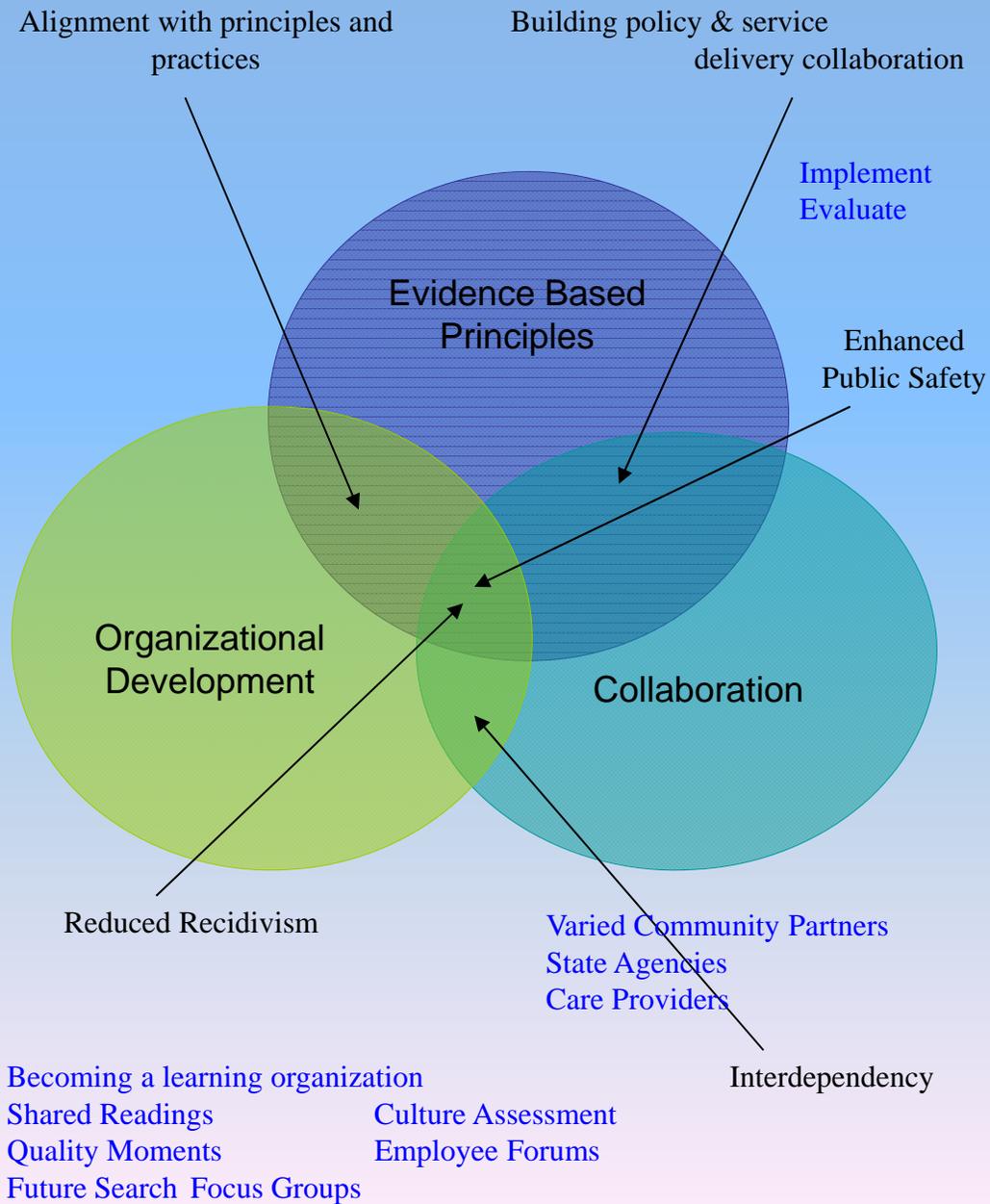
- **DOC developed a strategic plan for improving public safety through offender re-entry**
 - **Preparation begins at first contact with DOC**
 - **Use of offender Risk and Needs Assessment**
 - **Prioritizes limited, research based program resources to those with higher needs and nearing release**
 - **Implements consistent, intensive reentry program track through which offenders will transition**
 - **Emphasizes DOC partnerships with other agencies and local services providers**

Creating DOC Culture Change

Evidence based practices, the science in corrections drives effective correctional outcomes.

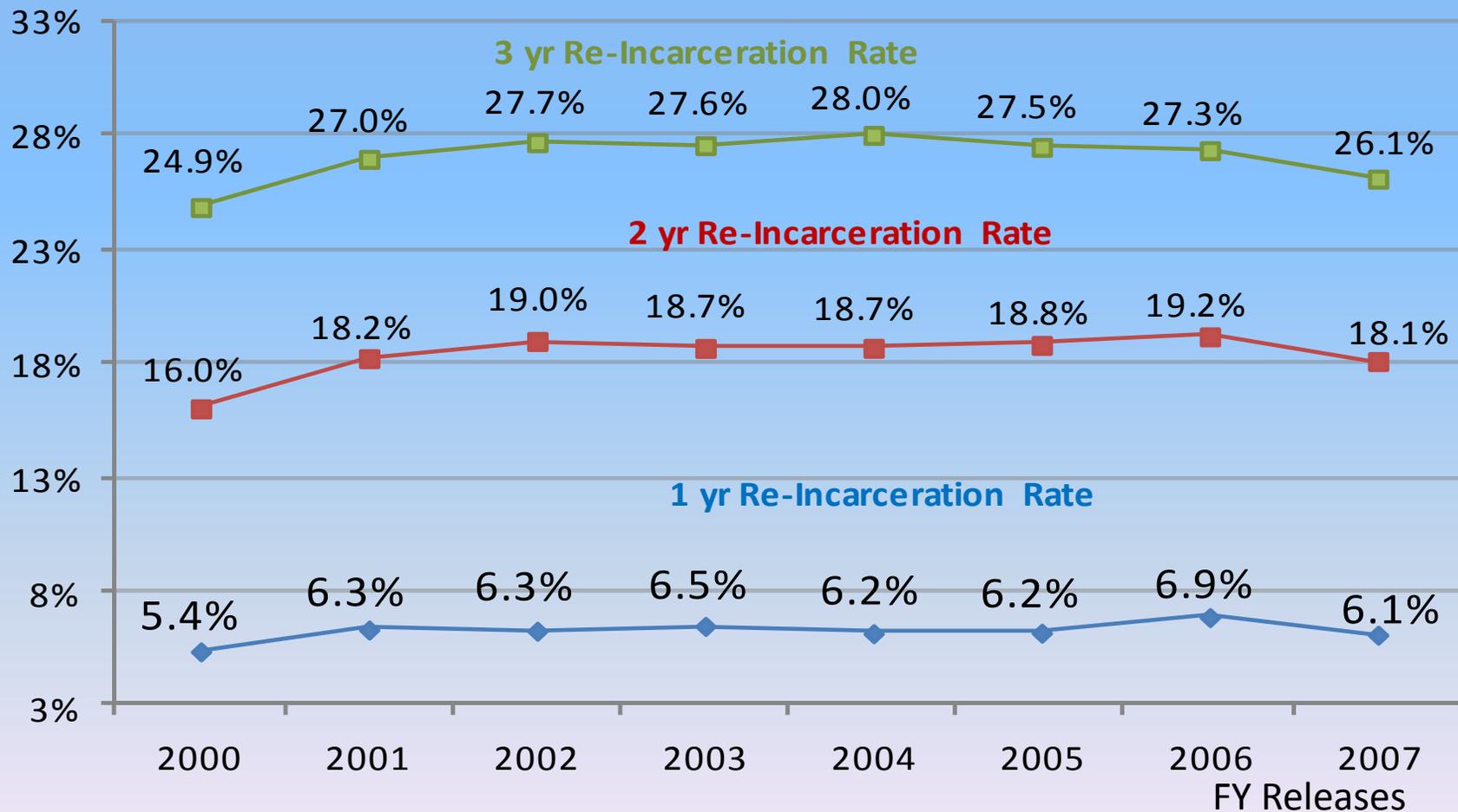
Reentry principles require a paradigm shift. Staff attitudes and the agency business model must be changed, creating a culture that provides and supports offender change and reentry preparation.

Integrated Model for Reentry



Re-incarceration Rates

- VA uses this as the official recidivism measure (as do 38 other states)*
- Last year, the 3 year re-incarceration rate dropped from 27.3 to 26.1%



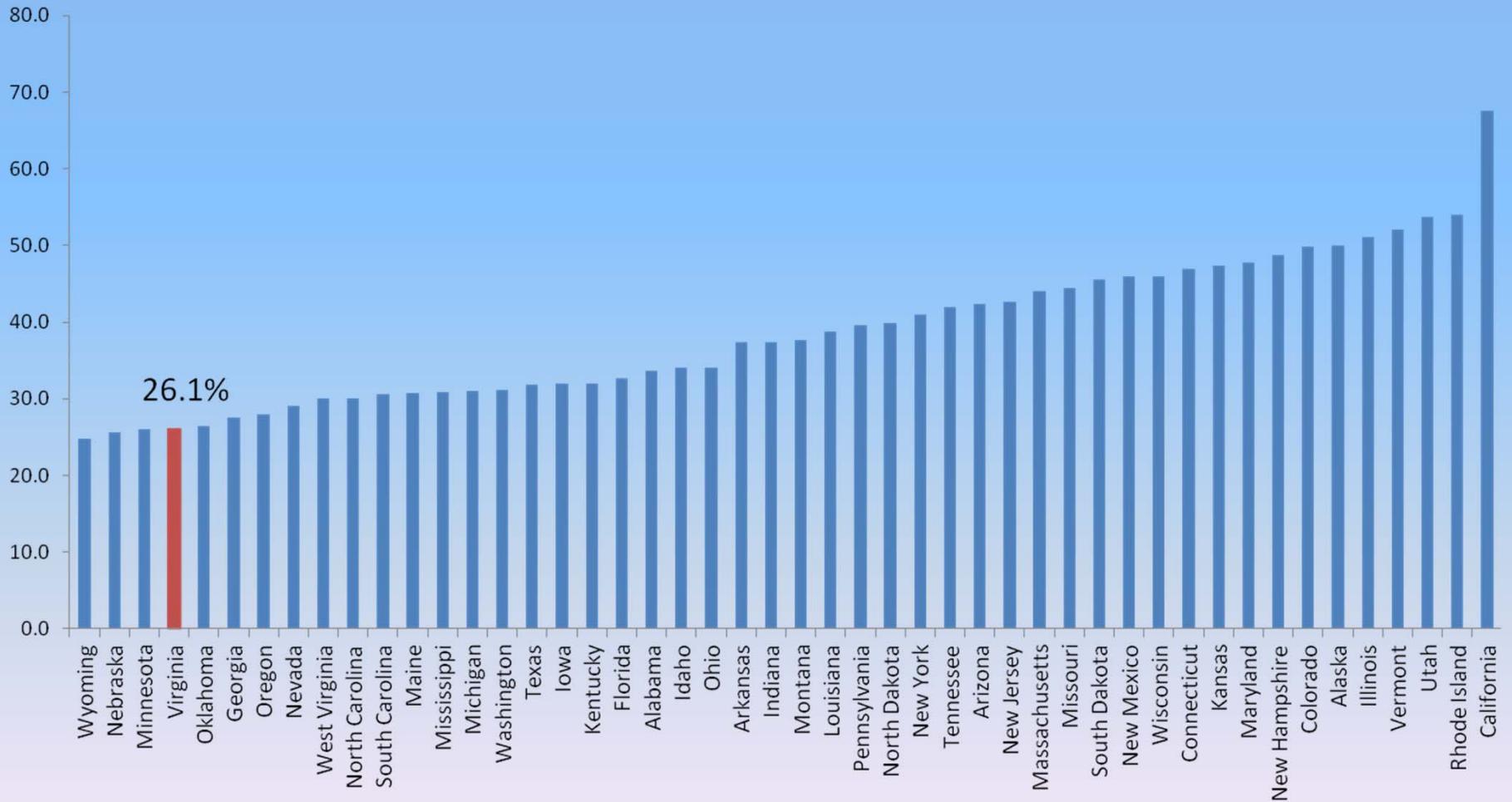
* Although the DOC considers several recidivism measures, the official measure is defined as re-incarceration with an SR sentence within 3 years of release.

Offender Characteristics Associated with Risk of Re-incarceration

- Males
- Younger Offenders
- Those with a shorter Length-of-Stay
- Those with previous incarcerations

How Virginia Compares

- Currently, VA has the 4th lowest 3 year re-incarceration rate in the country



*The re-incarceration rates in Hawaii is unknown. Delaware does not calculate its re-incarceration rate.

Facility Closure--Mecklenburg

- Loss of Pennsylvania inmates from Green Rock Correctional Center (GRCC) = loss of \$20.4 million in annual revenue.
- Closure of Mecklenburg Correctional Center (MCC) will generate approximately \$19.9M on an annual basis.
- Why MCC? Older facility, less bed space and higher per capita inmate costs.

Mecklenburg Closure Updates

Inmate Management

- Large number of offender transfers will occur starting February 28, 2012.
- All offenders transferred by the end of March.
- Green Rock Correctional Center will be housing Virginia offenders as Pennsylvania offenders transfer out.

Mecklenburg Closure Updates

Staff Placement and Layoff Activities

- Staff notified of closure December 2011.
- Individual meetings with staff are on-going - process, benefits, policy and placement options.
- DOC requested Rapid Response programs through Workforce Devolvement for impacted employees - includes *Interviewing Skills, Resume Development & Writing, Computer Skills, Workforce Training Opportunities and Employment Services Assistance.*

Mecklenburg Closure Updates

Staff Placement and Layoff Activities

- DOC has reached out to employers in the surrounding area in regards to potential job opportunities for staff.
 - Lawrenceville Correctional Center – GEO Group
 - Virginia Department of Juvenile Justice
 - Meherrin River Regional Jail
 - North Carolina Department of Corrections
- Placement of staff to vacant internal positions will begin after mid February.

Governor McDonnell's Proposed Budget for the 2012-2014 Biennium and Executive Amendments to the 2010-2012 Biennial Budget

Increase funding for inmate medical costs

Provides funding for increases in offender medical costs, due primarily to increasing costs in offsite medical care, including inpatient and outpatient hospital services and services of private medical specialists.

FY 2012 General Fund \$ 7,350,677

FY 2013 General Fund \$ 15,135,306

FY 2014 General Fund \$ (390,800)

The loss of over \$15.5M in FY 2014 assumes a decrease for offender medical costs due to Medicaid coverage of inmate inpatient costs (under the provisions of the federal Affordable Health Care Act(AHCA)).

Concerns -- FY 2014 Decrease to Offender Health Care Funding

- Possibility of additional legislative changes to the AHCA before 2014 makes implementation uncertain.
- Health care providers will be reluctant to provide services to offenders due to reduced Medicaid payment rates. The Department's primary provider, Virginia Commonwealth University Health System (VCUHS) has articulated concerns of significant financial loss to VCUHS.
- Extensive coordination will be required by the Department of Medical Assistance Services and the Department of Corrections to enroll offenders in the Medicaid program.

Total DOC Reductions Since 2001

- April 2001 Annual Impact \$8M and 123.50 FTE
- December 2001 Annual Impact \$2.1M and 0.00 FTE
- April 2002 Annual Impact \$32.8M and 562.00 FTE
- October 2002 Annual Impact \$25.4M and 458.00 FTE
- October 2007 Annual Impact \$19.2M and 0.00 FTE
- August 2008 Annual Impact \$1.4M and 5.00 FTE
- October 2008 Annual Impact \$43.4M and 697.50 FTE
- September 2009 Annual Impact \$22.9M and 449.50 FTE
- May 2010 Annual Impact \$13.7M and 170.50 FTE
- May 2012 Annual Impact \$19.9M and 302.00 FTE

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- **Total Annual Impact = \$189M and 2,768 FTE**
 - 7 Major Institutions, 3 Field Units, 1 Housing Unit, 5 Community Corrections Facilities

Ongoing Budget Shortfalls

- Each fiscal year, DOC absorbs various unfunded expenses to stay within limited appropriations. Annual impact exceeds \$26M.
- Largest items include shortfalls in Information Technology, Utilities, Gasoline and Probation and Parole District Office Leases.
- To manage these shortfalls, DOC maintains vacancies (primarily Correctional Officers) which are needed to ensure public safety.

Key Public Safety Performance Measures

- **No escapes from secure custody facilities in FY2010 and FY2011.**
- **19 serious assaults on offenders in CY2010 and 30 in CY2011.**
- **4 serious assaults on staff in CY2010 and 6 in CY2011.**

State Responsible Out-of-Compliance Continues To Grow

- **January 2003 Out-of-Compliance (male and female) = 1,717 Offenders**
- **January 23, 2012 Out-of-Compliance (male and female) = 5,000 Offenders**

In Addition to Facility Closures, Administrative Support Has Been Significantly Curtailed

- Institution Administration: Reduced Assistant Warden Positions and Personnel Assistants; eliminated Unit Management Program and Abolished Unit Manager Positions; reduced Clerical Staff, Warehouse Staff, Counselors, Indian Creek Treatment Staff; eliminated Institutional Investigators at Security Level 1 through 3 facilities.
- Community Corrections Administration: Eliminated Day Reporting Programs, Therapeutic Transition Community Programs and Drug Court Staff; reduced Corrections Management Positions, Deputy Chief Positions, Clerical/Support Staff at Probation and Parole Offices; eliminated Hiring Five Reentry Probation and Parole Transition Specialist.
- Headquarters/Regional Offices Administration: Reduced Inspector General/Internal Auditor Staff, Research and Management Staff, Architecture/Engineering Staff, Community Corrections Headquarters Staff, Regional Office Staff/Human Capital Positions, Information Technology Staff, Classification & Records Staff, Stockroom Staff, Fiscal and Financial Reporting Staff, Medical Services Analyst, Parole Examiner Positions, Buyer Staff, Regional Environmental Staff, Regional Substance Abuse Positions; eliminated the Controller/Controller's Secretary.

Missed Opportunities

- DOC is unable to control State-Responsible populations to meet re-entry requirements.
- Double bunking/overcrowding of facilities continues to place strain on facility infrastructure, staff and programming/re-entry efforts.
- Management of infrastructure which supports large, aging facilities.