



Report of the Subcommittee on  
Capital Outlay

Senate Finance &  
Appropriations Committee  
Virginia General Assembly

February 16, 2020



SENATE OF VIRGINIA

Senate Finance & Appropriations Committee

## **2020 Report of the Capital Outlay Subcommittee**

**The Honorable R. Creigh Deeds, Chair**

**February 16, 2020**

Madam Chair and Members of the Committee:

The Capital Outlay Subcommittee worked diligently to review the introduced budget as it relates to capital outlay and the overall level of debt authorization regarding the upcoming biennium.

This year, the Subcommittee's primary objective was to balance the capital outlay needs of all Secretarial areas with the desire to sustain Virginia's long-standing practice of strong fiscal management. The Subcommittee recommends reducing the proposed total amount of tax-supported debt by over \$700 million for the 2020-2022 biennium and by almost \$43 million from the proposed amounts in the current fiscal year. The Subcommittee believes that many of the deferred items can be phased-in over future years.

Based on these actions, the Subcommittee proposes a total of \$1.7 billion for VCBA/VPBA tax-supported debt in the coming biennium; including the more specific amounts for the following:

- \$274 million for maintenance reserve projects for state agencies and institutions - \$144 million of this total amount is from general fund cash;
- Over \$242 million for natural resources capital outlay;
- \$108.5 million for equipment for projects coming online during the next 18 months;

- \$22.1 million for projects related to the Tech Talent initiative; and
- \$13.2 million for general fund cash-supported planning projects.

In addition, the Subcommittee restricted the number of new projects that will be planned for the remainder of the biennium, redirecting \$9.7 million from the general fund, as an acknowledgement that we will need to address previously planned projects in the next biennial budget. And, in an effort to also slow down the pipeline of future projects, new detailed planning projects included in these recommendations will not be allowed to begin until the second year of the biennium, regardless of their source of funding.

Madam Chair, this completes the report of the Subcommittee on Capital Outlay, and I would like to conclude by expressing my appreciation to the members of the Subcommittee for their conscientious efforts in shaping these recommendations.

Respectfully Submitted,

---

The Honorable R. Creigh Deeds, Chair

---

The Honorable Thomas K. Norment, Jr., Vice-Chair

---

The Honorable Janet D. Howell

---

The Honorable Richard L. Saslaw

---

The Honorable Emmett W. Hanger, Jr.

---

The Honorable Mamie E. Locke

**February 16, 2020 Report of the Senate Finance & Appropriations Committee - SUBCOMMITTEE ON CAPITAL OUTLAY**  
**Summary of Recommended Amendments to SB 29 and SB 30, As Introduced**

SB 30:		Amendment #	Short Title	Biennial GF \$	Biennial Other NGF \$	Biennial 9 (c) Bonds \$	Biennial 9 (d) Bonds \$	Biennial VCBA/VPBA \$	Biennial NGF Total \$
1	C-24 #1s	CO - VCCS - Defer Planning for the Regional Tech and Workforce Academy							\$0
2	C-34 #1s	CO - VT - Ext. - Defer Project for Improvements to ARECs		(\$6,000,000)				(\$10,000,000)	(\$10,000,000)
3	C-35 #1s	CO - VSU - Improvements to Technology Infrastructure						(\$6,000,000)	(\$6,000,000)
4	C-36 #1s	CO - VSU - Improvements - Infrastructure Systems Project						(\$4,000,000)	(\$4,000,000)
5	C-36.5 #1s	CO - JYF - Jamestown Settlement Outdoor Master Planning		\$167,113					\$0
6	C-37 #1s	CO - DBHDS - Partially Reduce Debt Authorization for Infrastructure Repairs						(\$11,870,000)	(\$11,870,000)
7	C-38 #1s	CO - DBHDS - Partially Reduce Debt Authorization for Umbrella Project for Patient/Staff Safety Upgrades						(\$3,600,000)	(\$3,600,000)
8	C-40 #1s	CO - DCR - Authorize Acquisition for Staunton River State Park - Language							\$0
9	C-42 #1s	CO - DCR - Reduce Infrastructure Project Authorization						(\$10,000,000)	(\$10,000,000)
10	C-44 #1s	CO - DCR - Eliminate State Park Shoreline Erosion Projects Authorization						(\$5,000,000)	(\$5,000,000)
11	C-45 #1s	CO - DCR- Eliminate SWCD Dam Rehabilitation Authorization						(\$20,000,000)	(\$20,000,000)
12	C-47 #1s	CO - DCR - Eliminate DCR Revenue Generating Facilities Authorization						(\$10,000,000)	(\$10,000,000)
13	C-48 #1s	CO - DCR - Eliminate Revenue Generating Cabins Authorization						(\$41,900,000)	(\$41,900,000)
14	C-54 #1s	CO - VMRC -Eliminate Oyster Reef Restoration Authorization						(\$10,000,000)	(\$10,000,000)
15	C-55 #1s	CO - DOC - Reduce Debt Authorization for Capital Infrastructure Fund						(\$15,000,000)	(\$15,000,000)
16	C-64 #1s	CO - Central CO - Maintenance Reserve to GF		\$144,000,000				(\$130,000,000)	(\$130,000,000)
17	C-65 #1s	CO - Central CO - Equipment - GMU & VMI Equipment for Projects Nearing Completion						\$15,480,000	\$15,480,000
18	C-66 #1s	CO - Central CO - Planning - Changes to Central Capital Planning Fund		(\$3,725,304)					\$0
19	C-67 #1s	CO - Central Co - 2020 VPBA Capital Construction Pool						(\$451,498)	(\$451,498)
20	C-68 #1s	CO - Central CO - 2020 VCBA Capital Construction Pool						(\$221,709,000)	(\$221,709,000)

**February 16, 2020 Report of the Senate Finance & Appropriations Committee - SUBCOMMITTEE ON CAPITAL OUTLAY**  
**Summary of Recommended Amendments to SB 29 and SB 30, As Introduced**

<b>SB 30:</b>	<b>Line#</b>	<b>Amendment #</b>	<b>Short Title</b>	<b>Biennial GF \$</b>	<b>Biennial Other NGF \$</b>	<b>Biennial 9 (c) Bonds \$</b>	<b>Biennial 9 (d) Bonds \$</b>	<b>Biennial VCBA/VPBA \$</b>	<b>Biennial NGF Total \$</b>
	21	C-69 #1s	CO - Central CO - Supplements for Previously Authorized Capital Projects	\$15,000,000				\$10,000,000	\$10,000,000
	22	C-70 #1s	CO - Central CO - Reduce Local Water Quality and Supply Projects Bond Authorization					(\$202,000,000)	(\$202,000,000)
	23	C-72 #1s	CO - Central CO - Other Capital Infrastructure and Improvements - Portsmouth Marine Terminal						\$0
	24	C-72 #2s	CO - Central CO - Other Capital Infrastructure and Improvements - Eliminate CHKD Capital Project					(\$33,400,000)	(\$33,400,000)
	25	C-75 #1s	CO - Central CO - Adjust VPBA Table						\$0
	26	C-76 #1s	CO - Central CO - Adjust VCBA Table						\$0
	27	C-77 #1g	Correct 9(c) Revenue Bond Table						\$0
	28	4-5.10 #1s	Hampton Roads Unmanned Systems Park (language)						\$0
	29		Various Language Amendments - (including NGF capital planning to FY 22 and DJJ)						
			<b>TOTAL</b>	<b>\$149,441,809</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>(\$709,450,498)</b>	<b>(\$709,450,498)</b>

<b>SB29:</b>	<b>Line#</b>	<b>Amendment #</b>	<b>Short Title</b>	<b>Biennial GF \$</b>	<b>Biennial Other NGF \$</b>	<b>Biennial 9 (c) Bonds \$</b>	<b>Biennial 9 (d) Bonds \$</b>	<b>Biennial VCBA/VPBA \$</b>	<b>Biennial NGF Total \$</b>
	30	C-18 #1s	CO - VT - Supplement Improve Student Wellness Facility				\$9,500,000		\$9,500,000
	31	C-48 #1s	CO - Central CO - 2016 VCBA Capital Construction Pool - Supplement CWM - Fine & Performing Arts Facility, Phases I & II					\$4,500,000	\$4,500,000
	32	C-48 #2s	CO - Central CO - 2016 VCBA Capital Construction Pool - UMW - Additional Supplement for Renovation of Seacobeck Hall					\$4,000,000	\$4,000,000
	33	C-48.10 #1s	CO - Central CO - 2019 Capital Construction Pool - Eliminate Language						
	34	C-48.10 #2s	CO - Central CO - 2019 Capital Construction Pool					(\$51,141,000)	(\$51,141,000)
	35	4-5.10 #1s	Hampton Roads Unmanned Systems Park (language)						
	36		<b>TOTAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$9,500,000</b>	<b>(\$42,641,000)</b>	<b>(\$33,141,000)</b>

**CO - Central CO - Planning - Changes to Central Capital Planning Fund**

<b>Central Appropriations</b>	<b>FY20-21</b>	<b>FY21-22</b>
Central Capital Outlay	(\$3,725,304)	\$0 GF

**Language:**

Page 499, line 40, strike "\$16,956,290" and insert "\$13,230,986".

Page 499, line 42, strike "16,956,290" and insert "\$13,230,986".

Page 499, line 43, strike "16,956,290" and insert "\$13,230,986".

Page 500, strike lines 1-4.

Page 500, after line 8, insert:

"211 Virginia Military Institute Construct Center for Leadership and Ethics Facility, Phase II."

Page 500, strike lines 11-17.

Page 500, after line 12, insert:

"239 Frontier Culture Museum Crossing Gallery."

Page 500, strike lines 21-26.

Page 500, strike lines 29-30.

Page 500, line 40, after "." insert:

"Projects listed in this Item may not begin project planning until July 1, 2021."

**Explanation:**

(This amendment reduces the amount in the Central Capital Planning Fund by \$3.7 million GF by deferring several projects. Language added to this item also prohibits the start of project planning until July 1, 2021.)

**CO - Central CO - 2020 VCBA Capital Construction Pool**

<b>Central Appropriations</b>	<b>FY20-21</b>	<b>FY21-22</b>
Central Capital Outlay	(\$221,709,000)	\$0 NGF

**Language:**

Page 502, line 1, strike "\$780,461,508" and insert "\$558,752,508".

Page 502, line 2, strike "\$780,461,508" and insert "\$558,752,508".

Page 502, line 37, strike "\$780,461,508" and insert "\$558,752,508".

Page 502, strike line 50.

Page 503, strike line 2.

Page 503, strike lines 11-12.

Page 503, strike lines 19-29.

**Explanation:**

(This amendment reduces the VCBA bond proceeds in the 2020 VCBA Capital Construction Pool by \$221.7 million in the first year by deferring eight projects.)

---

Item C-70 #1s

**CO - Central CO - Reduce Local Water Quality and Supply Projects Bond Authorization**

<b>Central Appropriations</b>	<b>FY20-21</b>	<b>FY21-22</b>
Central Capital Outlay	(\$202,000,000)	\$0 NGF

**Language:**

Page 504, line 3, strike "\$367,000,000" and insert "\$165,000,000".

Page 504, line 4, strike "\$367,000,000" and insert "\$165,000,000".

Page 504, line 6, strike "\$367,000,000" and insert "\$165,000,000".

Page 504, line 13, strike "\$182,000,000" and insert "\$50,000,000".

Page 504, line 24, strike "\$65,000,000" and insert "\$55,000,000".

Page 504, line 33, strike "\$120,000,000" and insert "\$60,000,000".

**Explanation:**

(This amendment reduces the proposed VPBA debt authorization for the Stormwater Local Assistance Fund, the Combined Sewer Overflow Matching Fund, and the Nutrient Removal Grant Program by a total of \$202.0 million. The remaining authorization totals \$165.0 million and is allocated as follows: \$50.0 million is authorized for Stormwater, \$55.0 million is authorized for the Alexandria CSO project, and \$60.0 million is authorized for the Nutrient Removal Grant Program.)

---